

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

MAR 18 2014

# UNITED PARCEL SERVICE

Mr. Tony Long Vice President Manufacturing and Operations Gainsborough Baths, LLC 41 Rogers Road Lexington, North Carolina 27292

Re:

Gainsborough Baths, LLC

Consent Agreement and Final Order

Docket Number: EPCRA-04-2014-2012(b)

Dear Mr. Long:

Enclosed please find an executed copy of the Consent Agreement and Final Order (CAFO) that resolves the Emergency Planning and Community Right-to-Know Act of 1986 matter (Docket No. EPCRA-04-2014-2012(b)) involving Gainsborough Baths, LLC. The CAFO was filed with the Regional Hearing Clerk, as required by 40 C.F.R. Part 22 and became effective on the date of filing.

Also enclosed, please find a copy of the "Notice of Securities and Exchange Commission Registrants' Duty to Disclose Environmental Legal Proceedings." This document puts you on notice of your potential duty to disclose to the Security and Exchange Commission (SEC) any environmental enforcement actions taken by the U.S. Environmental Protection Agency. If you have any questions with regards to the SEC's environmental disclosure requirements, you may refer to the contact phone number at the bottom of the SEC notice.

If you have any questions, please call Mr. Robert Caplan at (404) 562-9520 or Mr. Eddie Chow at (404) 562-8989.

Sincerely,

Caron B. Falconer

Chief

**EPCRA** Enforcement Section

Enclosures

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

		<del>而</del>	三	<u></u>
IN THE MATTER OF:	)		R	A R
Gainsborough Baths, LLC	) Docket	Docket Number: EPCRA-04-2014-2012(b)	8 P	
Respondent.	, ) , )	TR X	2: 5	Z
	_ )		2	

20

## CONSENT AGREEMENT AND FINAL ORDER

#### I. Nature of the Action

- 1. This is a civil penalty proceeding pursuant to Section 325 of the Emergency Planning and Community Right-to-Know Act (EPCRA), 42 U.S.C. § 11045, and pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules), codified at 40 C.F.R. Part 22. Complainant is the Director of the Air, Pesticides and Toxics Management Division, Region 4, United States Environmental Protection Agency (EPA). Respondent is Gainsborough Baths, LLC.
- 2. The authority to take action under Section 325 of EPCRA, 42 U.S.C. § 11045, is vested in the Administrator of EPA. The Administrator of EPA has delegated this authority under EPCRA to the Regional Administrators by EPA Delegation 22-3-A, dated May 11, 1994. The Regional Administrator, Region 4, has redelegated this authority to the Director, Air, Pesticides and Toxics Management Division, by EPA Region 4 Delegation 22-3-A, dated November 8, 1994. Pursuant to that delegation, the Director of the Air, Pesticides and Toxics Management Division has the authority to commence an enforcement action as the Complainant in this matter.
- 3. Complainant and Respondent have conferred for the purpose of settlement pursuant to 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without the taking of any evidence or testimony, the making of any argument, or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b), this Consent Agreement and Final Order (CAFO) will simultaneously commence and conclude this matter.

#### II. Preliminary Statements

- 4. Respondent is Gainsborough Baths, LLC, a corporation doing business in the State of North Carolina.
- 5. Respondent is a "person" as defined in Section 329(7) of EPCRA, 42 U.S.C. § 11049(7).

- 6. Respondent owns and operates a "facility" as that term is defined by Section 329(4) of EPCRA, 42 U.S.C. § 11049(4).
  - 7. Respondent's facility is located at 41 Rogers Road, Lexington, North Carolina.

# III. EPA's Allegations of Violations

#### Violations of Section 313 of EPCRA

- 8. Section 313 of EPCRA, 42 U.S.C. § 11023, and 40 C.F.R. §§ 372.22 and 372.30, require the owner or operator of a facility that (a) has 10 or more full-time employees; (b) is in a Standard Industrial Classification (SIC) major group or industry listed in 40 C.F.R. § 372.23(a) for which the corresponding North American Industry Classification System (NAICS) subsector and industry codes are listed in 40 C.F.R. §§ 372.23(b) and 372.23(c)); and (c) manufactured, processed, or otherwise used a toxic chemical listed in Section 313(c) and 40 C.F.R. § 372.65, in excess of an applicable threshold quantity established under EPCRA Section 313(f) and set forth in 40 C.F.R. § 372.25, during the calendar year, to complete and submit a toxic chemical release inventory reporting Form R (EPA Form 9350-1) to the Administrator of EPA and to the State in which the facility is located, by July 1 for the preceding calendar year for each toxic chemical known by the owner or operator to be manufactured, processed, or otherwise used in quantities exceeding the established threshold quantity during the preceding calendar year.
- 9. As set forth at EPCRA Section 313(f) and 40 C.F.R. § 372.25, the reporting threshold amount for a toxic chemical manufactured or processed at a facility is 25,000 pounds per calendar year. The reporting threshold for a toxic chemical otherwise used at a facility is 10,000 pounds.
- 10. Respondent has 10 or more full-time employees, as defined at 40 C.F.R. § 372.3 at its facility.
- 11. Respondent's facility is classified under SIC code 3088 and the NAICS code 326191.
- 12. Respondent's facility is classified in a covered SIC code as described at 40 C.F.R. § 372.22 and in a covered NAICS code as described at 40 C.F.R. § 372.23.
- 13. Styrene is a toxic chemical listed under EPCRA Section 313(c) and 40 C.F.R. § 372.65.
- 14. Respondent's facility processed Styrene, a toxic chemical listed under EPCRA Section 313(c) and 40 C.F.R. § 372.65, in excess of the 25,000 pound threshold quantity established under EPCRA Section 313(f) and 40 C.F.R. § 372.25, during calendar years 2012 and 2011.
- 15. Respondent failed to submit a Form R for Styrene to the Administrator of EPA and to the official designated by the Governor of the State of Georgia by July 1 of the required

reporting year.

- 16. Respondent violated the reporting requirements of Section 313 of EPCRA, 42 U.S.C. § 11023, at its facility for calendar years 2012 and 2011, and is therefore subject to the assessment of penalties under Section 325 of EPCRA, 42 U.S.C. § 11045.
- 17. Pursuant to Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), and 40 C.F.R. Part 19, EPA may assess a civil penalty of not more than \$37,500 for each violation of Section 313 that occurred after January 12, 2009. Each day a violation of Section 313 continues constitutes a separate violation. Civil penalties under Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), may be assessed by an Administrative Order.

#### Violations of Section 312 of EPCRA

- 18. Section 312 of EPCRA, 42 U.S.C. § 11022, and the regulations found at 40 C.F.R. Part 370, provide that the owner or operator of a facility that is required to prepare or have available a Material Safety Data Sheet (MSDS) for hazardous chemicals under the Occupational Safety and Health Act of 1970 (OSHA) and regulations promulgated under that Act, shall submit to the Local Emergency Planning Committee (LEPC), the State Emergency Response Commission (SERC), and the fire department with jurisdiction over the facility, on or before March 1 annually, a completed emergency and hazardous chemical inventory form (Tier I or Tier II) as described in 40 C.F.R. Part 370, containing the information required by that part for hazardous chemicals present at the facility at any one time in the calendar year in amounts equal to or greater than 10,000 pounds and containing the information required by that part for extremely hazardous substances (EHS) present at the facility at any one time in amounts equal to or greater than the threshold planning quantity (TPQ) or 500 pounds, whichever is less.
- 19. At some time during the calendar years of 2012 and 2011, crystic gelcoat was present at the facility in an amount equal to or greater than 10,000 pounds.
- 20. Crystic gelcoat is a "hazardous chemical" as defined under Section 329(5) of EPCRA, 42 U.S.C. § 11049(5), for which Respondent is required to prepare or have available an MSDS under OSHA at its facility.
- 21. Respondent failed to submit a completed Emergency and Hazardous Chemical Inventory Form for crystic gelcoat to the SERC, the LEPC, and fire department with jurisdiction over the facility for calendar years 2012 and 2011 by March 1 of the following year.
- 22. Respondent violated the reporting requirements of Section 312 of EPCRA, 42 U.S.C. § 11022, at its facility for calendar years 2012 and 2011, and is therefore subject to the assessment of civil penalties under Section 325 of EPCRA, 42 U.S.C. § 11045.
- 23. Pursuant to Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), and 40 C.F.R. Part 19, EPA may assess a civil penalty of not more than \$37,500 for each violation of EPCRA Section 312 that occurred on or after January 12, 2009. Each day a violation of EPCRA Section

312 continues constitutes a separate violation. Civil penalties under Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), may be assessed by Administrative Order.

#### IV. Consent Agreement

- 24. For the purposes of this CAFO, Respondent admits the jurisdictional allegations set out above but neither admits nor denies the factual allegations set out above.
- 25. Respondent waives any right to contest the allegations and its right to appeal the proposed Final Order accompanying the Consent Agreement.
- 26. Respondent consents to the assessment of and agrees to pay the civil penalty as set forth in this CAFO.
- 27. Respondent agrees to complete the Supplemental Environmental Project (SEP) set forth in this CAFO.
- 28. Respondent certifies that as of the date of its execution of this CAFO, it is in compliance with all relevant requirements of EPCRA at the facility.
- 29. Compliance with this CAFO shall resolve the allegations of violations contained herein. This CAFO shall not otherwise affect any liability of Respondent to the United States other than as expressed herein. Neither EPA nor Complainant waives any right to bring an enforcement action against Respondent for a violation of any federal or state statute, regulation or permit; to initiate an action for imminent and substantial endangerment; or to pursue criminal enforcement.
- 30. Complainant and Respondent agree to settle this matter by their execution of this CAFO. The parties agree that the settlement of this matter is in the public interest and that this CAFO is consistent with the applicable requirements of EPCRA.

#### V. Final Order

- 31. Respondent shall pay a civil penalty of THREE THOUSAND FIVE HUNDRED FIFTY TWO DOLLARS (\$3,552), for the violations alleged in Section III. Payment shall be paid within thirty (30) days of the effective date of this CAFO.
- 32. Respondent shall pay the penalty by forwarding a cashier's or certified check, payable to: "Treasurer, United States of America," to the following address:

BY MAIL

U.S. Environmental Protection Agency Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000 BY OVERNIGHT

U.S. Environmental Protection Agency Government Lockbox 979077 1005 Convention Plaza Mail Station SL-MO-C2-GL St. Louis, MO 63101 (314) 425-1818

The check shall reference on its face the name and the Docket Number of the CAFO.

33. At the time of payment, Respondent shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CAFO, to the following persons at the following addresses:

Regional Hearing Clerk U.S. EPA, Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303

Eddie Chow U.S. EPA, Region 4 Air, Pesticides & Toxics Management Division 61 Forsyth Street, S.W. Atlanta, Georgia 30303

Saundi Wilson U.S. EPA, Region 4 Office of Environmental Accountability 61 Forsyth Street, S.W. Atlanta, Georgia 30303

34. For the purposes of state and federal income taxes, Respondent shall not be entitled, and agrees not to attempt, to claim a deduction for any civil penalty payment made pursuant to this CAFO. Any attempt by Respondent to deduct any such payments shall constitute a violation of this CAFO

## VI. Supplemental Environmental Project

35. Respondent shall undertake and complete the following Emergency Planning and Preparedness project within 45 days of the effective date of this CAFO. Respondent shall expend no less than TWELVE THOUSAND FIVE HUNDRED EIGHTY FIVE DOLLARS (\$12,585) for the purchase of the following equipment for donation to the City of Lexington Fire Department:

Quantity	Description
1	Red Rack Free Standing Gear Locker 15 Units 20" Deep Item number: RFSS-15/20
3	Red Rack Free Standing Gear Locker 3 Units 20" Deep Item number: RFSS-3/20
2	Red Rack Free Standing Gear Locker 6 Units 20" Deep Item number: RFSS-6/20
1	Red Rack Free Standing Gear Locker 10 Units 20" Deep Item number: RFSS-10/20
1	Freight to zip code 27292 via YRC

This Consent Agreement and Final Order shall not be construed to constitute EPA's endorsement of the equipment or technology to be purchased by Respondent in connection with the SEP undertaken pursuant to this Agreement.

- 36. Respondent certifies that neither it, nor, to the best of its knowledge, the recipient of the Emergency Planning and Preparedness SEP, is a party to any open federal financial assistance transaction that is funding or could be used to fund the same activity as the SEP. Respondent further certifies that, to the best of its knowledge and belief after reasonable inquiry, there is no such open federal financial transaction that is funding or could be used to fund the same activity as the SEP, nor has the same activity been described in an unsuccessful federal financial assistance transaction proposal submitted to EPA within two years of the date of this settlement (unless the project was barred from funding as statutorily ineligible). For the purposes of this certification, the term "open federal financial assistance transaction" refers to a grant, cooperative agreement, loan, federally-guaranteed loan guarantee, or other mechanism for providing federal financial assistance whose financial performance period has not yet expired.
- 37. Respondent has obtained and presented to EPA a separate written Certification from the recipient of the SEP, the City of Lexington Fire Department, stating that it is not a party to any open federal financial assistance transaction as stated in paragraph 36.
- 38. No later than sixty (60) calendar days after the effective date of this CAFO, Respondent shall submit to EPA a SEP Completion Report. The Report shall be sent to the EPCRA Enforcement Section, to the attention of Eddie Chow at the address provided above. The Report shall include the following:
  - (a) an affidavit from an authorized company official, attesting that the SEP has been completed or explaining in detail any failure to complete it; and
  - (b) copies of appropriate documentation, including invoice and receipts, showing a total expenditure of no less than \$12,585, was spent on the Emergency Planning and Preparedness SEP described in Paragraph 35.

Upon request, Respondent shall send EPA any additional documentation requested by EPA.

and timely complete the SEP, it shall be required to pay supulated penalties pursuant to Paragraph 40.

- 40. If Respondent fails to timely and fully complete any part of the SEP, including failure to spend the minimum amount of TWELVE THOUSAND FIVE HUNDRED EIGHTY FIVE DOLLARS (\$12,585), Respondent shall pay to the United States a stipulated penalty of the difference between \$12,585 and the actual SEP amount.
- 41. For purposes of paragraph 40, whether Respondent has fully and timely completed the SEP shall be in the sole discretion of EPA.
- 42. If Respondent fails to timely submit a SEP Completion Report as required by this CAFO, Respondent shall pay to the United States a stipulated penalty of \$100 for each calendar day that the report is late.
- 43. Respondent certifies that, as of the date this CAFO is signed, it is not required to perform any part of the SEP by any federal, state or local law, regulation, permit or order, or by any agreement or grant. Respondent further certifies that, as of this date, it has not received and is not negotiating to receive, credit for any part of the SEP in any other enforcement action of any kind.
- 44. Any public statement, oral or written, by Respondent making any reference to the SEP shall include the following language:
  - "This project was undertaken in connection with the settlement of an enforcement action taken by the U.S. Environmental protection Agency for violation of Sections 312 and 313 of the Emergency Planning and Community Right-to-Know Act (EPCRA)."
- 45. Respondent shall pay any stipulated penalties that accrue under this CAFO within 15 calendar days of the receipt by Respondent of written demand from EPA for such penalties. Such penalties shall be paid in accordance with the procedures set forth above for the payment of the civil penalty.
- 46. For Federal Income Tax purposes, Respondent agrees that it will neither capitalize into inventory or basis nor deduct any costs or expenditures incurred in performing the SEP.
- 47. Pursuant to 31 U.S.C. § 3717, EPA is entitled to assess interest and penalties on debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. Interest will therefore begin to accrue on the civil penalty from the effective date of this CAFO if the penalty is not paid by the date required. Interest will be assessed at the rate established by the Secretary of Treasury pursuant to 31 U.S.C. § 3717. A charge will be assessed to cover the costs of debt collection, including processing and handling costs and attorney fees. In addition, a penalty charge will be assessed on any portion of the debt that remains delinquent more than ninety (90) days after payment is due.

- 48. Complainant and Respondent shall bear their own costs and attorney fees in this matter.
  - 49. This CAFO shall be binding upon the Respondent, its successors and assigns.
- 50. The following individual is authorized to receive service for EPA in this proceeding:

Caron B. Falconer U.S. EPA, Region 4 Air, Pesticides & Toxic Management Division 61 Forsyth Street, S.W. Atlanta, Georgia 30303 (404) 562-8451

51. Each undersigned representative of the parties to this CAFO certifies that he or she is fully authorized by the party represented to enter into this CAFO and legally bind that party to it.

THIS SECTION INTENTIONALLY LEFT BLANK.

AGREED AND CONSENTED TO:
Gainsborough Baths, LLC
By: Date: 2-26-2014
Name: ANTHONY LONG (Typed or Printed)
Title: VP of Manufactury & Operature (Typed or Printed)
U.S. Environmental Protection Agency
By: Date: 3-10-14 Beverly H. Banister, Director Air, Pesticides and Toxics Management Division
APPROVED AND SO ORDERED this
Susa B. Schub
Susan B. Schub Regional Judicial Officer
1051011ai Judiolai Ollicoi

52.

with the Regional Hearing Clerk.

The effective date of this CAFO shall be the date upon which the CAFO is filed

#### CERTIFICATE OF SERVICE

I hereby certify that I have this day served a true and correct copy of the foregoing

Consent Agreement and Final Order, In the Matter of, Gainsborough Baths, LLC, Docket

Number: EPCRA- 04-2014-2012(b), on the parties listed below in the manner indicated:

Caron B. Falconer U.S. EPA, Region 4

61 Forsyth Street

Atlanta, GA 30303

Robert Caplan

U.S. EPA Region 4

Office of Environmental Accountability

61 Forsyth Street

Atlanta, GA 30303

Mr. Tony Long

(Certified Mail - Return Receipt Requested)

Vice President Manufacturing and Operations

Gainsborough Baths, LLC

41 Rogers Road

Lexington, North Carolina 27292

Date: 3-18-14

Patricia A. Bullock, Regional Hearing Clerk

(Via EPA's internal mail)

(Via EPA's internal mail)

United States Environmental

Protection Agency, Region 4

Atlanta Federal Center

61 Forsyth Street, S.W.

Atlanta, GA 30303

(404) 562-9511